109TH CONGRESS 2D SESSION H.R.6099

To ensure that women seeking an abortion are fully informed regarding the pain experienced by their unborn child.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 19, 2006

Mr. Smith of New Jersev (for himself, Mr. Aderholt, Mr. Akin, Mr. Bach-US, Mr. BARTLETT of Maryland, Mr. BLUNT, Mr. BOEHNER, Mr. BOOZMAN, Mr. BOUSTANY, Mr. BURGESS, Mr. BURTON of Indiana, Mr. CANNON, Mr. CANTOR, Mr. CARTER, Mr. CHABOT, Mr. DAVIS of Kentucky, Mrs. JO ANN DAVIS of Virginia, Mr. DAVIS of Tennessee, Mr. LINCOLN DIAZ-BALART of Florida, Mr. MARIO DIAZ-BALART of Florida, Mr. DOOLITTLE, Mrs. DRAKE, Mr. EHLERS, Mrs. EMERSON, Mr. FER-GUSON, Mr. FORTENBERRY, Ms. FOXX, Mr. FRANKS of Arizona, Mr. GARRETT of New Jersey, Mr. GOODE, Mr. HENSARLING, Mr. HERGER, Mr. HOEKSTRA, Mr. HUNTER, Mr. ISTOOK, Mr. SAM JOHNSON of Texas, Mr. KENNEDY of Minnesota, Mr. KING of Iowa, Mr. LAHOOD, Mr. LATHAM, Mr. TERRY, Mr. LEWIS of Kentucky, Mr. MANZULLO, Mr. MCCAUL of Texas, Mr. MCCOTTER, Mr. MCHENRY, Mr. MELANCON, Mr. MILLER of Florida, Mrs. MUSGRAVE, Mrs. MYRICK, Mr. NEUGEBAUER, Mr. PENCE, Mr. PICKERING, Mr. PITTS, Mr. RADANOVICH, Mr. RAHALL, Mr. RENZI, Mr. ROGERS of Michigan, Ms. ROS-LEHTINEN, Mr. RYAN of Wisconsin, Mr. RYUN of Kansas, Mr. SHADEGG, Mr. SOUDER, Mr. TIAHRT, Mr. WESTMORELAND, Mr. WILSON of South Carolina, and Mr. GARY G. MILLER of California) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To ensure that women seeking an abortion are fully informed regarding the pain experienced by their unborn child. Be it enacted by the Senate and House of Representa tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Unborn Child Pain5 Awareness Act of 2006".

6 SEC. 2. FINDINGS.

7 Congress makes the following findings:

8 (1) At least by 20 weeks after fertilization, an
9 unborn child has the physical structures necessary to
10 experience pain.

(2) There is substantial evidence that by 20
weeks after fertilization, unborn children draw away
from certain stimuli in a manner which in an infant
or an adult would be interpreted as a response to
pain.

16 (3) Anesthesia is routinely administered to un17 born children who have developed 20 weeks or more
18 after fertilization who undergo prenatal surgery.

(4) There is substantial evidence that the abortion methods most commonly used 20 weeks or more
after fertilization cause substantial pain to an unborn child, whether by dismemberment, poisoning,
penetrating or crushing the skull, or other methods.
Examples of abortion methods used 20 weeks or

more after fertilization include, but are not limited to the following:

3 (A) The dilation and evacuation (D and E) 4 method of abortion is commonly performed in 5 the second trimester of pregnancy. In a dilation 6 and evacuation abortion, the unborn child's 7 body parts are grasped with a long-toothed 8 clamp. The fetal body parts are then torn from 9 the body and pulled out of the vaginal canal. The remaining body parts are grasped and 10 11 pulled out until only the head remains. The 12 head is then grasped and crushed in order to 13 remove it from the vaginal canal.

14 (B) Partial-birth abortion is an abortion in 15 which the abortion practitioner delivers an un-16 born child's body until only the head remains 17 inside the womb, punctures the back of the 18 child's skull with a sharp instrument, and sucks 19 the child's brains out before completing the de-20 livery of the dead infant, and as further defined 21 in 18 U.S.C. 1531.

(5) Expert testimony confirms that by 20 weeks
after fertilization an unborn child may experience
substantial pain even if the woman herself has received local analgesic or general anesthesia.

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(6) Medical science is capable of reducing such
 pain through the administration of anesthesia or
 other pain-reducing drugs directly to the unborn
 child.

5 (7) There is a valid Federal Government inter-6 est in preventing or reducing the infliction of pain 7 on sentient creatures. Examples of this are laws gov-8 erning the use of laboratory animals and requiring 9 pain-free methods of slaughtering livestock, which 10 include, but are not limited to the following:

11 (A) Section 2 of the Act commonly known 12 as the Humane Slaughter Act of 1958 (Public 13 Law 85–765; 7 U.S.C. 1902) states, "No meth-14 od of slaughter or handling in connection with 15 slaughtering shall be deemed to comply with the 16 public policy of the United States unless it is 17 humane. Either of the following two methods of 18 slaughtering and handling are hereby found to 19 be humane—

20 "(i) in the case of cattle, calves,
21 horses, mules, sheep, swine, and other live22 stock, all animals are rendered insensible
23 to pain by a single blow or gunshot or an
24 electrical, chemical or other means that is

1	rapid and effective, before being shackled,
2	hoisted, thrown, cast, or cut; or
3	"(ii) by slaughtering in accordance
4	with the ritual requirements of the Jewish
5	faith or any other religious faith that pre-
6	scribes a method of slaughter whereby the
7	animal suffers loss of consciousness by
8	anemia of the brain caused by the simulta-
9	neous and instantaneous severance of the
10	carotid arteries with a sharp instrument
11	and handling in connection with such
12	slaughtering.".
13	(B) Section $13(a)(3)$ of the Animal Wel-
14	fare Act (7 U.S.C. 2143(a)(3)) sets the stand-
15	ards and certification process for the humane
16	handling, care, treatment, and transportation of
17	animals. This includes having standards with
18	respect to animals in research facilities that in-
19	clude requirements—
20	(i) for animal care, treatment, and
21	practices in experimental procedures to en-
22	sure that animal pain and distress are
23	minimized, including adequate veterinary
24	care with the appropriate use of anesthetic,

1	analgesic, tranquilizing drugs, or eutha-
2	nasia;
3	(ii) that the principal investigator con-
4	siders alternatives to any procedure likely
5	to produce pain to or distress in an experi-
6	mental animal; and
7	(iii) in any practice which could cause
8	pain to animals—
9	(I) that a doctor of veterinary
10	medicine is consulted in the planning
11	of such procedures;
12	(II) for the use of tranquilizers,
13	analgesics, and anesthetics;
14	(III) for pre-surgical and post-
15	surgical care by laboratory workers, in
16	accordance with established veterinary
17	medical and nursing procedures;
18	(IV) against the use of paralytics
19	without anesthesia; and
20	(V) that the withholding of tran-
21	quilizers, anesthesia, analgesia, or eu-
22	thanasia when scientifically necessary
23	shall continue for only the necessary
24	period of time.

1 (C) Section 495 of the Public Health Serv-2 ice Act (42 U.S.C. 289d) directs the Secretary 3 of Health and Human Services, acting through 4 the Director of the National Institutes of 5 Health, to establish guidelines for research fa-6 cilities as to the proper care and treatment of 7 animals, including the appropriate use of tran-8 quilizers, analgesics, and other drugs, except 9 that such guidelines may not prescribe methods of research. Entities that conduct biomedical 10 11 and behavioral research with National Insti-12 tutes of Health funds must establish animal 13 care committees which must conduct reviews at 14 least semiannually and report to the Director of 15 such Institutes at least annually. If the Director 16 determines that an entity has not been fol-17 lowing the guidelines, the Director must give 18 the entity an opportunity to take corrective ac-19 tion, and, if the entity does not, the Director 20 must suspend or revoke the grant or contract 21 involved.

(8) There is a valid Federal Government interest in preventing harm to developing human life at
all stages. Examples of this include regulations protecting fetal human subjects from risks of "harm or

discomfort" in federally funded biomedical research, 1 2 45 C.F.R. 102(i) and 45 C.F.R. 46.201 et seq. 3 SEC. 3. AMENDMENT TO THE PUBLIC HEALTH SERVICE 4 ACT. 5 The Public Health Service Act (42 U.S.C. 201 et 6 seq.) is amended by adding at the end the following: **"TITLE XXIX—UNBORN CHILD** 7 PAIN AWARENESS 8

9 "SEC. 2901. DEFINITIONS.

10 "In this title:

11 "(1) ABORTION.—The term 'abortion' means 12 the intentional use or prescription of any instru-13 ment, medicine, drug, or any other substance or de-14 vice or method to terminate the life of an unborn 15 child, or to terminate the pregnancy of a woman 16 known to be pregnant with an intention other 17 than—

18 "(A) to produce a live birth and preserve
19 the life and health of the child after live birth;
20 or

21 "(B) to remove an ectopic pregnancy, or to
22 remove a dead unborn child who died as the re23 sult of a spontaneous abortion, accidental trau24 ma or a criminal assault on the pregnant fe25 male or her unborn child.

"(2) Abortion Provider.—The term 'abortion 1 2 provider' means any person legally qualified to per-3 form an abortion under applicable Federal and State 4 laws. 5 "(3) PAIN-CAPABLE UNBORN CHILD.— "(A) IN GENERAL.—The term 'pain-capa-6 7 ble unborn child' means an unborn child who 8 has reached a probable stage of development of 9 20 weeks or more after fertilization. 10 "(B) RULE OF CONSTRUCTION.—Nothing 11 in subparagraph (A) shall be construed as a de-12 termination or finding by Congress that pain 13 may not in fact be experienced by an unborn 14 child at stages of development prior to 20 weeks 15 or more after fertilization. "(4) PROBABLE AGE OF DEVELOPMENT.—The 16 term 'probable age of development' means the dura-17 18 tion of development after fertilization of the unborn 19 child at the time an abortion is performed, as deter-20 mined in the good faith judgment of the abortion provider using generally accepted medical criteria 21 22 and information obtained by interviewing the preg-

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23 nant woman.

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"(5) UNBORN CHILD.—The term 'unborn child'
 means a member of the species homo sapiens, at any
 stage of development.

4 "(6) WOMAN.—The term 'woman' means a fe5 male human being whether or not she has reached
6 the age of majority.

7 "(7) UNEMANCIPATED MINOR.—The term
8 'unemancipated minor' means an individual who is
9 not older than 18 years and who is not emancipated
10 under State law.

11 "SEC. 2902. REQUIREMENT OF INFORMED CONSENT.

12 "(a) REQUIREMENT OF COMPLIANCE BY PRO-13 VIDERS.—Any abortion provider in or affecting interstate 14 or foreign commerce, who knowingly performs any abor-15 tion of a pain-capable unborn child, shall comply with the 16 requirements of this title.

17 "(b) Provision of Consent.—

18 "(1) IN GENERAL.—Before any part of an abor-19 tion involving a pain-capable unborn child begins, 20 the abortion provider or his or her agent shall pro-21 vide the pregnant woman involved, by telephone or 22 in person, with the information described in para-23 graph (2). It may not be provided by a tape record-24 ing, but must be provided in a fashion that permits 25 the woman to ask questions of and receive answers

1	from the abortion provider or his agent. (In the case
2	of the Unborn Child Pain Awareness Brochure, it
3	may be provided pursuant to subsection $(c)(2)$ or
4	(e)(3)).
5	"(2) Required information.—
6	"(A) IN GENERAL.—An abortion provider
7	or the provider's agent to whom paragraph (1)
8	applies shall provide the following information
9	to the pregnant woman (or in the case of a deaf
10	or non-English speaking woman, provide the
11	statement in a manner that she can easily un-
12	derstand):
13	"(i) Age of unborn baby.—The
14	probable age of development of the unborn
15	baby based on the number of weeks since
16	fertilization.
17	"(ii) UNBORN CHILD PAIN AWARE-
18	NESS BROCHURE.—An abortion provider to
19	whom paragraph (1) applies must provide
20	the pregnant woman with the Unborn
21	Child Pain Awareness Brochure (referred
22	to in this section as the 'Brochure') to be
23	developed by the Department of Health
24	and Human Services under subsection (c)
25	or with the information described in sub-

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section (c)(2) relating to accessing such

2	Brochure.
3	"(iii) USE OF PAIN-PREVENTING
4	DRUGS.—Drugs administered to the moth-
5	er may not prevent the unborn child from
6	feeling pain, but in some cases, anesthesia
7	or other pain-reducing drug or drugs can
8	be administered directly to the unborn
9	child.
10	"(iv) Description of Risks.—After
11	providing the information required under
12	clauses (i), (ii), and (iii) the abortion pro-
13	vider shall provide the woman involved
14	with his or her best medical judgment on
15	the risks, if any, of administering such an-
16	esthesia or analgesic, and the costs associ-
17	ated therewith.
18	"(v) Administration of anes-
19	THESIA.—If the abortion provider is not
20	qualified or willing to administer the anes-
21	thesia or other pain-reducing drug to an
22	unborn child in response to a request from
23	a pregnant women, the provider shall—

10
"(I) arrange for a qualified spe-
cialist to administer such anesthesia
or drug; or
"(II) advise the pregnant
woman—
"(aa) where she may obtain
such anesthesia or other pain re-
ducing drugs for the unborn child
in the course of an abortion; or
"(bb) that the abortion pro-
vider is unable to perform the
abortion if the woman requires
that she receive anesthesia or
other pain-reducing drug for her
unborn child.
"(vi) UNBORN CHILD PAIN AWARE-
NESS DECISION FORM.—An abortion pro-
vider to which paragraph (1) applies shall
provide the pregnant woman with the Un-
born Child Pain Awareness Decision Form
(provided for under subsection (d)) and ob-
tain the appropriate signature of the
woman on such form.
"(vii) RULE OF CONSTRUCTION
Nothing in this section may be construed

1 to impede an abortion provider or the 2 abortion provider's agent from offering their own evaluation on the capacity of the 3 4 unborn child to experience pain, the advisof administering 5 ability pain-reducing 6 drugs to the unborn child, or any other 7 matter, as long as such provider or agent 8 provides the required information, obtains 9 the woman's signature on the decision 10 form, and otherwise complies with the af-11 firmative requirements of the law.

12 "(B) UNBORN CHILD PAIN AWARENESS 13 BROCHURE.—An abortion provider to whom 14 paragraph (1) applies shall provide the preg-15 nant woman with the Unborn Child Pain 16 Awareness Brochure (referred to in this section 17 as the 'Brochure') to be developed by the De-18 partment of Health and Human Services under 19 subsection (c) or with the information described 20 in subsection (c)(2) relating to accessing such 21 Brochure.

"(C) UNBORN CHILD PAIN AWARENESS
DECISION FORM.—An abortion provider to
which paragraph (1) applies shall provide the
pregnant woman with the Unborn Child Pain

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1	Awareness Decision Form (provided for under
2	subsection (d)) and obtain the appropriate sig-
3	nature of the woman on such form.
4	"(c) UNBORN CHILD PAIN AWARENESS BRO-
5	CHURE.—
6	"(1) DEVELOPMENT.—Not later than 90 days
7	after the date of enactment of this title, the Sec-
8	retary shall develop an Unborn Child Pain Aware-
9	ness Brochure. Such Brochure shall:
10	"(A) Be written in English and Spanish.
11	"(B) Contain the following text: 'Your doc-
12	tor has determined that, in his or her best me-
13	dial judgment, your unborn child is at least 20
14	weeks old. There is a significant body of evi-
15	dence that unborn children at 20 weeks after
16	fertilization have the physical structures nec-
17	essary to experience pain. There is substantial
18	evidence that at least by this point, unborn chil-
19	dren draw away from surgical instruments in a
20	manner which in an infant or an adult would be
21	interpreted as a response to pain. There is sub-
22	stantial evidence that the process of being killed
23	in an abortion will cause the unborn child pain,
24	even though you receive a pain-reducing drug or
25	drugs. Under the Federal Unborn Child Pain

1 Awareness Act of 2006, you have a right to 2 know that there is evidence that the process of being killed in an abortion will cause your un-3 4 born child pain. You may request that anes-5 thesia or other pain-reducing drug or drugs are 6 administered directly to the pain-capable un-7 born child if you so desire. The purpose of ad-8 ministering such drug or drugs would be to re-9 duce or eliminate the capacity of the unborn 10 child to experience pain during the abortion 11 procedure. In some cases, there may be some 12 additional risk to you associated with admin-13 istering such a drug.'

"(C) Contain greater detail on her option
of having a pain-reducing drug or drugs administered to the unborn child to reduce the experience of pain by the unborn child during the
abortion.

19 "(D) Be written in an objective and
20 nonjudgmental manner and be printed in a
21 typeface large enough to be clearly legible.

22 "(E) Be made available by the Secretary23 at no cost to any abortion provider.

24 "(2) INTERNET INFORMATION.—The Brochure25 under this section shall be available on the Internet

1	website of the Department of Health and Human
2	Services at a minimum resolution of 70 DPI (dots
3	per inch). All pictures appearing on the website shall
4	be a minimum of 200x300 pixels. All letters on the
5	website shall be a minimum of 12 point font. All
6	such information and pictures shall be accessible
7	with an industry standard browser, requiring no ad-
8	ditional plug-ins.
9	"(3) Presentation of brochure.—An abor-
10	tion provider or his or her agent must provide a
11	pregnant woman with the Brochure, developed under
12	paragraph (1), before any part of an abortion of a
13	pain-capable child begins. The brochure may be pro-
14	vided—
15	"(A) through an in-person visit by the
16	pregnant woman;
17	"(B) through an e-mail attachment, from
18	the abortion provider or his or her agent; or
19	"(C) by certified mail, mailed to the
20	woman at least 72 hours before any part of the
21	abortion begins.
22	"(4) WAIVER.—After the abortion provider or
23	his or her agent offers to provide a pregnant woman
24	the brochure, a pregnant woman may waive receipt
25	of the brochure under this subsection by signing the

waiver form contained in the Unborn Child Pain
 Awareness Decision Form.

3 "(d) UNBORN CHILD PAIN AWARENESS DECISION
4 FORM.—Not later than 30 days after the date of enact5 ment of this title, the Secretary shall develop an Unborn
6 Child Pain Awareness Decision Form. To be valid, such
7 form shall—

8 "(1) with respect to the pregnant woman—

9 "(A) contain a statement that affirms that
10 the woman has received or been offered all of
11 the information required in subsection (b);

12 "(B) affirm that the woman has read the 13 following statement: 'You are considering hav-14 ing an abortion of an unborn child who will have developed, at the time of the abortion, ap-15 16 weeks after proximately fertilization. 17 There is a significant body of evidence that un-18 born children at 20 weeks after fertilization 19 have the physical structures necessary to expe-20 rience pain. There is substantial evidence that 21 at least by this point, unborn children draw 22 away from surgical instruments in a manner which in an infant or an adult would be inter-23 24 preted as a response to pain. There is substan-25 tial evidence that the process of being killed in

1 an abortion will cause the unborn child pain, 2 even though you receive a pain-reducing drug or drugs. Under the Federal Unborn Child Pain 3 4 Awareness Act of 2006, you have a right to 5 know that there is evidence that the process of 6 being killed in an abortion will cause your un-7 born child pain. You may request that anes-8 thesia or other pain-reducing drug or drugs are 9 administered directly to the pain-capable un-10 born child if you so desire. The purpose of ad-11 ministering such drug or drugs would be to re-12 duce or eliminate the capacity of the unborn 13 child to experience pain during the abortion 14 procedure. In some cases, there may be some 15 additional risk to you associated with admin-16 istering such a drug.';

17 "(C) require the woman to explicitly either
18 request or refuse the administration of pain-re19 ducing drugs to the unborn child; and

20 "(D) be signed by a pregnant woman prior
21 to the performance of an abortion involving a
22 pain-capable unborn child; and
23 "(2) with respect to the abortion provider—

1	"(A) contain a statement that the provider
2	has provided the woman with all of the informa-
3	tion required under subsection (b);
4	"(B) if applicable, contain a certification
5	by the provider that an exception described in
6	section 2903 applies and the detailed reasons
7	for such certification; and
8	"(C) be signed by the provider prior to the
9	performance of the abortion procedure.
10	"(e) MAINTENANCE OF RECORDS.—The Secretary
11	shall promulgate regulations relating to the period of time
12	during which copies of forms under subsection (d) shall
13	be maintained by abortion providers.
14	"SEC. 2903. EXCEPTION FOR MEDICAL EMERGENCIES.
15	"(a) IN GENERAL.—The provisions of section 2902
16	shall not apply to an abortion provider in the case of a
17	medical emergency.
18	"(b) Medical Emergency Defined.—
19	"(1) IN GENERAL.—In subsection (a), the term
20	
01	'medical emergency' means a condition which, in the
21	'medical emergency' means a condition which, in the reasonable medical judgment of the abortion pro-
21 22	
	reasonable medical judgment of the abortion pro-
22	reasonable medical judgment of the abortion pro- vider, so complicates the medical condition of the

stantial and irreversible impairment of a major bod ily function. The term 'medical emergency' shall not
 include emotional, psychological or mental disorders
 or conditions.

5 "(2) REASONABLE MEDICAL JUDGMENT.—In 6 paragraph (1), the term 'reasonable medical judg-7 ment' means a medical judgment that would be 8 made by a reasonably prudent physician, knowledge-9 able about the case and the treatment possibilities 10 with respect to the medical conditions involved.

11 "(c) CERTIFICATION.—

12 "(1) IN GENERAL.—Upon a determination by 13 an abortion provider under subsection (a) that a 14 medical emergency exists with respect to a pregnant 15 woman, such provider shall certify the specific med-16 ical conditions that constitute the emergency.

17 "(2) FALSE STATEMENTS.—An abortion pro18 vider who willfully falsifies a certification under
19 paragraph (1) shall be subject to all the penalties
20 provided for under section 2904 for failure to com21 ply with this title.

22 "SEC. 2904. PENALTIES FOR FAILURE TO COMPLY.

23 "(a) IN GENERAL.—An abortion provider who will-24 fully fails to comply with the provisions of this title shall

be subject to civil penalties in accordance with this section
 in an appropriate Federal court.

3 "(b) COMMENCEMENT OF ACTION.—The Attorney 4 General may commence a civil action under this section. "(c) FIRST OFFENSE.—Upon a finding by a court 5 that a respondent in an action commenced under this sec-6 7 tion has knowingly violated a provision of this title, the 8 court shall notify the appropriate State medical licensing 9 authority and shall assess a civil penalty against the re-10 spondent in an amount not to exceed \$100,000.

11 "(d) Second and Subsequent Offenses.—Upon a finding by a court that the respondent in an action com-12 13 menced under this section has knowingly violated a provision of this title and the respondent has been found to 14 15 have knowingly violated a provision of this title on a prior occasion, the court shall notify the appropriate State med-16 ical licensing authority and shall assess a civil penalty 17 against the respondent in an amount not to exceed 18 19 \$250,000.

"(e) PRIVATE RIGHT OF ACTION.—A pregnant
woman upon whom an abortion has been performed in violation of this title, or the parent or legal guardian of such
a woman if she is an unemancipated minor, may commence a civil action against the abortion provider for any

knowing or reckless violation of this title for actual and
 punitive damages.".

3 SEC. 4. PREEMPTION.

4 Nothing in this Act or the amendments made by this
5 Act shall be construed to preempt any provision of State
6 law to the extent that such State law establishes, imple7 ments, or continues in effect greater protections for un8 born children from pain than the protections provided
9 under this Act and the amendments made by this Act.

10 SEC. 5. SEVERABILITY.

11 The provisions of this Act shall be severable. If any 12 provision of this Act, or any application thereof, is found 13 unconstitutional, that finding shall not affect any provi-14 sion or application of the Act not so adjudicated.

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